

**REPUBLIC OF UGANDA**



**PARLIAMENT OF UGANDA**

**REPORT OF THE COMMITTEE ON FINANCE, PLANNING AND  
ECONOMIC DEVELOPMENT ON THE NATIONAL PLANNING AUTHORITY  
(AMENDMENT) BILL 2024**

Office of the Clerk to Parliament  
Parliament Building  
Kampala-Uganda

**April 2024**

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# **REPORT OF THE COMMITTEE ON FINANCE, PLANNING AND ECONOMIC DEVELOPMENT ON THE NATIONAL PLANNING AUTHORITY (AMENDMENT) BILL, 2024.**

## **1. Introduction**

**Rt. Hon. Speaker,**

At the 22<sup>nd</sup> Sitting of the 3<sup>rd</sup> Session of Parliament held on 9<sup>th</sup> April, 2024, Hon. Henry Musasizi, the Minister of Finance, Planning and Economic Development (General Duties) moved that the National Planning Authority (Amendment) Bill, 2024 be read for the first time in accordance with Rule 128 (2) of the Rules of Procedure of Parliament.

Relatedly, pursuant to Rule 129 (1) of the Rules of Procedure of Parliament, the Bill was referred to the Committee on Planning and Economic Development for scrutiny and consideration.

The Committee examined and evaluated the Bill in accordance with Rule 129 (2) of the Rules of Procedure of Parliament, and hereby reports.

### **1.1 Terms of Reference**

In considering the Bill, the Committee developed the following Terms of Reference:

- i. To examine the certificate of financial implication to ascertain that fulfils the requirements of the law;
- ii. To examine the rationale for amending the National Planning Authority (herein referred to as “the Act”);
- iii. To make appropriate recommendations to Parliament on the proposed amendment of the National Planning Authority Act, Act 15 of 2002;

### **1.2 Methodology**

The Committee held meetings and carried out consultations with the following;

- a) Ministry of Finance, Planning and Economic Development
- b) National Planning Authority
- c) National Physical Planning Board

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## **2.0 Objective of the rationalisation policy of Government**

The rationalisation policy was adopted by Cabinet on 22<sup>nd</sup> February, 2021 and contained in Cabinet Minute No. 43(CT 2021) and is to be attained through merging, mainstreaming and rationalisation of agencies, commissions, authorities and public expenditure in order to-

- (a) relieve the Government of the financial drain on its resources and the burden of wasteful administration and expenditure;
- (b) facilitate the efficient and effective service delivery by clearly delineating the mandates and functions of government agencies and departments and thereby avoiding duplication of mandates and functions;
- (c) promote coordinated administrative arrangements, policies and procedures for—
  - (i) ensuring the efficient and successful management, financial accounting and budgetary discipline of government agencies and departments;
  - (ii) enabling the Government to play its role more effectively;
  - (iii) enforcing accountability; and
- (d) the restructuring and re-organisation of agencies and departments of Government by eliminating bloated structures and functional ambiguities in Government agencies and departments.

## **3.0 Object of The National Planning Authority (Amendment) Bill, 2024**

The object of the National Planning Authority (Amendment) Bill, 2024 is to amend the National Planning Authority Act, 2002, to transfer to the National Planning Authority the functions performed by—

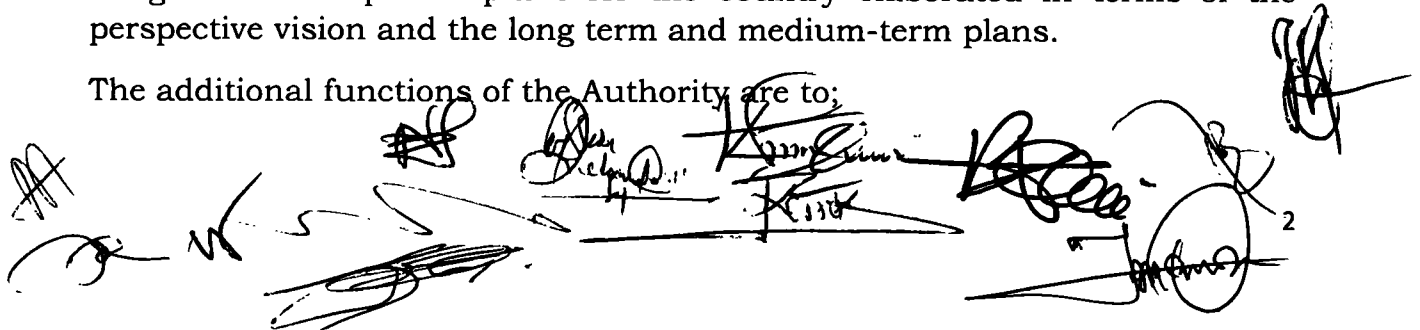
- (a) the National Population Council established by the National Population Council Act, 2014, Act 8 of 2014; and
- (b) the National Physical Planning Board established by the Physical Planning Act, 2010 (Act 8 of 2010).

## **3.1 The National Planning Authority Act, 2002**

The National Planning Authority Act, 2002 was enacted in 2002. The Act establishes the National Planning Authority and provides for its composition and its functions in accordance with article 125 of the Constitution.

The primary function of the Authority is to produce comprehensive and integrated development plans for the country elaborated in terms of the perspective vision and the long term and medium-term plans.

The additional functions of the Authority are to;



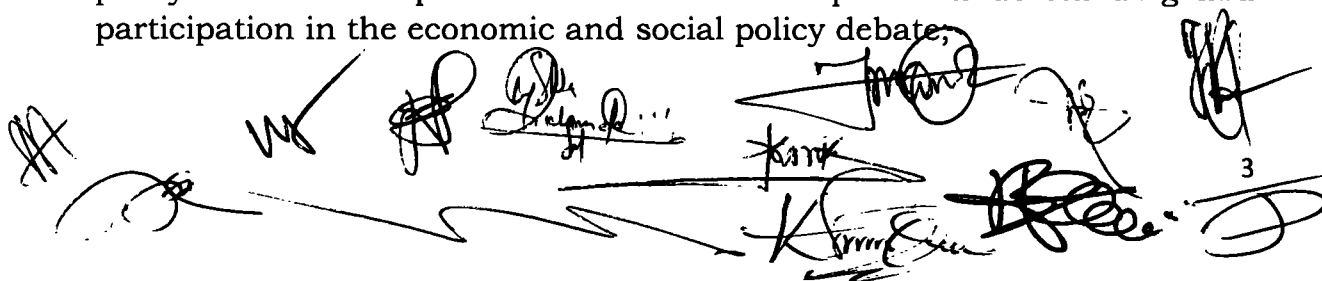
- (a) co-ordinate and harmonise development planning in the country;
- (b) monitor and evaluate the effectiveness and impact of development programmes and the performance of the economy of Uganda;
- (c) advise the President on policies and strategies for the development of Uganda;
- (d) support local capacity development for national planning and in particular, to provide support and guidance to the national and local bodies responsible for the decentralised planning process;
- (e) study and publish independent assessments of key economic and social policy issues and options so as to increase public understanding and participation in the economic and social policy debate;
- (f) liaise with the private sector and civil society in the evaluation of Government performance and identifying filling gaps in Government policies and programmes;
- (g) review high priority development issues and needs and make recommendations;
- (h) ensure that all national plans are gender and disability sensitive; and
- (i) design and implement programmes to develop planning capacity in local governments.

#### **4.0 Committee's Findings, Observations and Recommendations**

The National Planning Authority Amendment Bill seeks to transfer the functions of the National Population Council to the National Planning Authority under Clause 4 of the Bill.

The Committee observed that the National Planning Authority Act was enacted in 2002. The functions of the Authority are to;

- (a) co-ordinate and harmonise development planning in the country;
- (b) monitor and evaluate the effectiveness and impact of development programmes and the performance of the economy of Uganda;
- (c) advise the President on policies and strategies for the development of Uganda;
- (d) support local capacity development for national planning and in particular, to provide support and guidance to the national and local bodies responsible for the decentralised planning process;
- (e) study and publish independent assessments of key economic and social policy issues and options so as to increase public understanding and participation in the economic and social policy debate;



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(f) liaise with the private sector and civil society in the evaluation of Government performance and identifying filling gaps in Government policies and programmes;

(g) review high priority development issues and needs and make recommendations;

(h) ensure that all national plans are gender and disability sensitive; and

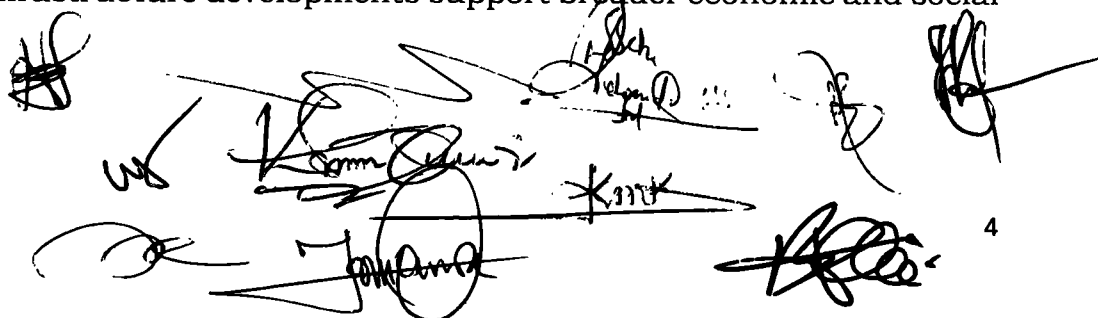
(i) design and implement programmes to develop planning capacity in local governments.

The Committee further noted that the mission of the National Planning Authority is to produce comprehensive economic development plans for the country. National Planning Authority is also mandated to coordinate development planning in the entire country, and to advise the executive branch on the best policies and strategies for the development of the country. The agency is charged with the economic evaluation of public projects and programs, in collaboration with civil society and the private sector. It is also responsible for the development of local expertise in development planning nationally, and at district level.

Through the National Planning Authority's mandate of producing comprehensive and integrated development plans for the country elaborated in terms of the National Vision Framework, the longterm perspective plans, and the medium-term plans as enshrined in the NPA Act of 2002, the Authority has continued guiding the country in its different development agendas aimed at achieving socio-economic transformation for all Ugandans. Over time, NPA has been at a forefront of guiding socio-economic development of the country in accordance to International, Regional and National Development Agenda.

The Committee noted that the transfer of the functions of the National Physical Planning Board and the National Population Council to the National Planning Authority improves coordination between physical planning and the national development strategies. This ensures that infrastructural developments, urban planning and land use considerations are directly linked with national economic goals, healthcare, education and social services planning.

The committee further noted that the transfer of the functions of the National physical planning board and the National Population Council to the National Planning Authority promotes a holistic planning approach. Integrating physical planning with broader economic planning encourages a more holistic approach to sustainable development. It ensures that physical infrastructure developments support broader economic and social goals.

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The Committee observed that the transfer of the functions of the National Physical Planning board to the National Planning Authority achieves the Government Policy of Rationalisation. The functions of national planning shall be efficiently and effectively achieved and also relieves the Government of the financial drain on its resources and the burden of wasteful administration and expenditure.

The Committee further observed that the outputs of the National Population Council and the National Physical Planning Board shall best be integrated in the plans of different sectors under the supervision of the National Planning Authority.

The Committee however notes that the Bill does not have a commencement date for the Bill. The absence of a commencement date means that the law will commence on publication and yet the agency may need more time to adequately prepare for the rationalisation policy.

There is therefore need to provide in the Bill, a commencement date to accommodate the period for the rationalisation period.

### **Recommendation**

**The Committee recommends that the National Planning Authority Bill be passed, subject to the following proposed amendments.**



# **PROPOSED AMENDMENTS TO THE NATIONAL PLANNING AUTHORITY (AMENDMENT) BILL, 2024.**

## **Insertion of new clause**

The Bill is amended by inserting immediately before clause 1, the following-

### **“Commencement**

This Act shall come into force on a date appointed by the Minister by statutory instrument”.

### **Justification**

To provide for the commencement of the Bill to accommodate the period for the rationalization process.

### **Clause 1. Interpretation**

Clause 1 is amended-

- (i) by substituting for the definition of the word “Ministry”, the following;

“Ministry means the Ministry responsible for planning and economic development”;

- (ii) by inserting the definition of the word “Minister” as follows;

“Minister” means the Minister responsible for planning and economic development”

### **Justification**

To align the definition of “**Ministry**” with the definition of “**Minister**” in the National Population Council Act.

To provide meaning to the word Minister as used in the Bill.

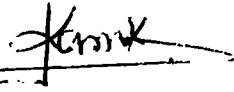

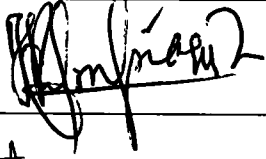
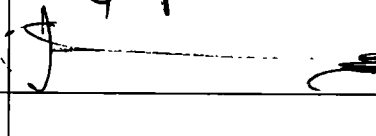
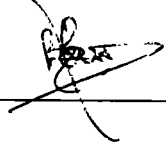

### **Clause 2. Objective**

Clause 2 is amended by deleting sub-clause 2.



### **Justification**

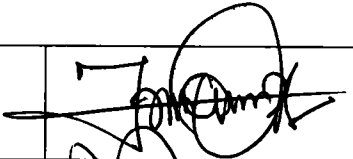
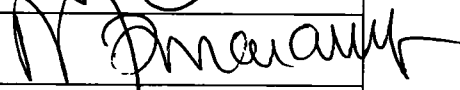
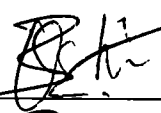

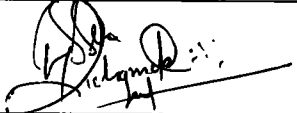
The National Planning Authority is not being merged, mainstreamed nor rationalized but rather being given additional powers to execute the mandate of the National Physical Planning Board and the National Population Council which is provided for under clause 3 and clause 4.

**MEMBERS OF THE COMMITTEE ON FINANCE, PLANNING AND  
ECONOMIC DEVELOPMENT ON THE NATIONAL PLANNING AUTHORITY  
(AMENDMENT) BILL, 2024**

NO	NAME	CONSTITUENCY	SIGNATURE
1	Hon. Kankunda Amos Kibwika <b>CP</b>	Rwampara County	
2	Hon. Avur Jane Pacuto <b>D/CP</b>	DWR Pakwach	
3	Hon. Opolot Patrick Isiagi	Kachumbala County	
4	Hon. Wamakuyu Ignatious Mudimi	Elgon County	
5	Hon. Dicksons Kateshumbwa	Sheema Municipality	
6	Hon. Dr. Kugonza Emely	Buyanja East	
7	Hon. Mbabazi Jenepher Kyomuhendo	Kagadi	
8	Hon. Bataringaya Basil	Kashari North County	
9	Hon. Asimwe K Enosi	Kabula County	
10	Hon. Aleper Moses	Chekwii County	
11	Hon. Katwesigye Oliver Koyekyenga	Buhweju	
12	Hon. Tayebwa Herbert Musasizi	Kashongi County	



13	Hon. Okot John Amos	Agago North County	
14	Hon. Kyooma Xavier Akampurira	Ibanda County North	
15	Hon. Nakut Faith Loru	DWR Napak	
16	Hon. Nangoli Gerald	Elgon North County	
17	Hon. Katali Loy	DWR Jinja	
18	Hon. Ochai Maximus	West Budama County North	OK
19	Hon. Wanda Richard	Bungokho Central	
20	Hon. Ogwal M. Goli	Dokolo North	
21	Hon. Nabukeera Hanifa	DWR Mukono	
22	Hon. Muwanga Kivumbi	Butambala County	
23	Hon. Ssenyonyi Joel	Nakawa West	
24	Hon. Nandala Mafabi	Budadiri West County	
25	Hon. Nabagabe Kalule Flavia	Kassanda WDR	
26	Hon. Akol Anthony	Kilak North	
27	Hon. Luttamaguzu Semakula P.K	Nakaseke South	

28	Hon. Ocan Patrick	Apac Municipality	
29	Hon. Omara Paul	Otuke County	
30	Hon. Agnes Atim Apea	DWR - Amolatar	
31	Hon. Mpindi Bumali	PWD. Rep	
32	Hon. Richard Sebalama	Bukoto Central	
33	Hon. Masaba Karim	Mbale, Industrial Division	
34	Hon. Kinshaba Patience Nkunda	DWR - Kanungu	